Agency: U.S. Commission for the Preservation of America's Heritage Abroad (Commission)

Report No.: 21-42I Date: September 14, 2021



1.0	AGENCY DATA	
	EMPLOYEES	
1.1	Number of full-time agency employees.	2
1.2	Number of Presidentially appointed, Senate-confirmed (PAS) public financial disclosure reports required to be filed.	0
1.3	Number of non-PAS public financial disclosure reports required to be filed.	1
1.4	Number of confidential financial disclosure reports required to be filed.	21
	ETHICS PROGRAM	
1.5	Title of Designated Agency Ethics Official (DAEO).	Administrative Director
1.6	Grade level of DAEO.	GS-15
1.7	Title of Alternate DAEO (ADAEO).	Administrative Officer
1.8	Grade level of ADAEO.	GS-9
1.9	Title of the primary, day-to-day ethics program administrator.	Administrative Director
1.10	Grade level of the primary, day-to-day ethics program administrator.	GS-15
1.11	Current number of full-time ethics officials.	0
1.12	Current number of part-time ethics officials.	2
1.13	Number of reporting levels between the DAEO and the agency head.	1
	COMMENTS	
	None	

2.0	LEADERSHIP			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
2.1	OGE has received an up-to-date designation from the agency head naming the DAEO. See 5 C.F.R. § 2638.107(a).	\boxtimes		
2.2	OGE has received an up-to-date designation from the agency head naming the ADAEO. See 5 C.F.R. § 2638.107(a).	\boxtimes		
	COMMENTS			
	None			

3.0	PUBLIC FINANCIAL DISCLOSURE (OGE Form 278e, OGE Form 278-T)			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	The agency has written policies and procedures in place governing: See 5 U.S.C. app. IV, § 402(d)(1).			
3.1	Collection of public financial disclosure reports.	\boxtimes		
3.2	Review/evaluation of public financial disclosure reports.	\boxtimes		
3.3	Public availability of public financial disclosure reports.	\boxtimes		
3.4	The agency can demonstrate that late filing fees are collected or, where appropriate, waivers are issued when public filers do not timely file financial disclosure reports.		\boxtimes	
3.5	Public financial disclosure reports are securely maintained. See OGE/GOVT-1.			

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3.6	Public financial disclosure reports are retained in accordance with the retention requirements. <i>See</i> 5 C.F.R. § 2634.603(g)(1).			
3.7	There is reasonable assurance that the lead human resources official or designee promptly (no later than 15 days after appointment) notifies the DAEO of all appointments to positions that require incumbents to file public financial disclosure reports. See 5 C.F.R. § 2638.105(a)(1).			\boxtimes
3.8	There is reasonable assurance that the lead human resources official or designee promptly (no later than 15 days after termination) notified the DAEO of terminations of employees in positions that require incumbents to file public financial disclosure reports. <i>See</i> 5 C.F.R. § 2638.105(a)(2).			
	DATA ANALYSIS		%	
3.9	Percentage of sampled non-PAS new entrant reports filed timely. See 5 C.F.R. § 2634.201(b).		N/A	
3.10	Percentage of sampled non-PAS annual reports filed timely. See 5 C.F.R. § 2634.201(a).		0%	
3.11	Percentage of sampled non-PAS termination reports filed timely. See 5 C.F.R. § 2634.201(e).		N/A	
3.12	Percentage of sampled non-PAS public financial disclosure reports reviewed within 60 days of receipt. <i>See</i> 5 C.F.R. § 2634.605(a).		0%	
3.13	Percentage of sampled non-PAS public financial disclosure reports certified within 60 days of receipt. <i>See</i> 5 C.F.R. § 2634.605(a).		0%	
3.14	Percentage of sampled PAS annual reports filed timely. See 5 C.F.R. § 2634.201(a).		N/A	
3.15	Percentage of sampled PAS termination reports filed timely. See 5 C.F.R. § 2634.201(e).		N/A	
3.16	Percentage of sampled PAS annual and termination reports reviewed within 60 days of receipt. See 5 C.F.R. § 2634.605(a).		N/A	
3.17	Percentage of sampled PAS annual and termination reports certified within 60 days of receipt. See 5 C.F.R. § 2634.605(a).		N/A	
	COMMENTS	•	•	
	(3.4, 3.10) The DAEO is the Commission's only public filer. OGE examined the DAEO's 2020 and 2021 annual reports was filed almost three months after the due date. Therefore, the agency must either collect or waive the applicable late for (3.7, 3.8) The Commission does not have an HR or similar office to deal with personnel matters. Instead, the Commission with the General Services Administration (GSA) to provide personnel-related services. The DAEO also serves as the "the Commission. In that capacity, the DAEO would be aware of any relevant personnel related actions. This includes appositions that require incumbents to file confidential or public financial disclosure reports and terminations from position incumbents to file public reports. Therefore, it is not imperative that GSA advise the DAEO of appointments and termin DAEO would most likely be the source of information GSA used to provide the announcements. (3.9) No new entrant reports were required to be filed during the period covered by the inspection. (3.11) No termination reports were required to be filed during the period covered by the inspection. (3.12-3.13) The DAEO signed her 2020 annual report on March 18, 2020. However, it appeared not to have been review November 18, 2020. The DAEO's report must be filed timely, reviewed within 60 days of submission by the Chairman and submitted to OGE as soon as the Chairman has completed reviewing the report. (3.14-3.17) The Commission does not have any PAS positions.	iling fe on has o hiring" opointn ns that i ations.	e. contracte official nents to require In fact,	ed for the

4.0	CONFIDENTIAL FINANCIAL DISCLOSURE			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	The agency has written policies and procedures in place governing: See 5 U.S.C app. IV, § 402(d)(1).			
4.1	Collection of confidential financial disclosure reports.			\boxtimes
4.2	Review/evaluation of confidential financial disclosure reports.			
4.3	Confidential financial disclosure reports are securely maintained. See OGE/GOVT-2.			\boxtimes

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4.4	Confidential financial disclosure reports are retained in accordance with the retention requirements. See 5 C.F.R. § 2634.604.		\boxtimes
4.5	The agency's OGE-approved alternative confidential financial disclosure system complies with plans approved by OGE. See 5 C.F.R. § 2634.905(a).		\boxtimes
4.6	There is reasonable assurance that the lead human resources official or designee promptly (no later than 15 days after appointment) notifies the DAEO of all appointments to positions that require incumbents to file confidential financial disclosure reports. See 5 C.F.R. § 2638.105(a)(1).		\boxtimes
	DATA ANALYSIS	%	
4.7	Percentage of sampled confidential new entrant reports filed timely. See 5 C.F.R. § 2634.903(b).	N/A	
4.8	Percentage of sampled confidential annual reports filed timely. See 5 C.F.R. § 2634.903(a).	N/A	
4.9	Percentage of sampled reports reviewed within 60 days of receipt. See 5 C.F.R. § 2634.605(a).	N/A	
4.10	Percentage of sampled confidential financial disclosure reports certified within 60 days of receipt. See 5 C.F.R. §§ 2634.605(a) and 2634.909(a).	N/A	
	COMMENTS		
	 (4.1-4.10) The Commission did not have any regular-employee positions that require incumbents to file confidential final reports during the period covered by the inspection. (4.5) The Commission does not have an OGE-approved alternative confidential financial disclosure system. (4.7-4.10) The Commission's only confidential financial disclosure report filers are special government employees (SGE) 		

5.0	NOTICES TO PROSPECTIVE EMPLOYEES			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	Written offers of employment for positions covered by the Standards of Conduct provide: See 5 C.F.R. § 2638.303.			
5.1	A statement regarding the agency's commitment to government ethics.		\boxtimes	
5.2	 Notice that the individual will be subject to the Standards of Conduct and the criminal conflict of interest statutes as an employee. 			
5.3	 Contact information for an appropriate agency ethics office or an explanation of how to obtain additional information on applicable ethics requirements. 		\boxtimes	
5.4	Where applicable, notice of the time frame for completing initial ethics training.			
5.5	Where applicable, a statement regarding financial disclosure requirements and an explanation that new entrant reports must be filed within 30 days of appointment.		\boxtimes	
5.6	The agency has established written procedures for issuing the notice to prospective employees. <i>See</i> 5 C.F.R. § 2638.303(c).		\boxtimes	
5.7	The agency's written procedures are reviewed by the DAEO each year. See 5 C.F.R. § 2638.303(c).		\boxtimes	
5.8	The agency can demonstrate that there is an effective process for ensuring all covered employees receive the required information with their written offer of employment. See 5 C.F.R. § 2638.303.		\boxtimes	
	COMMENTS		•	
	(5.1-5.8) There was only one regular employee hired in 2020. The DAEO had developed a notification template, which information to be provided to prospective employees. However, the sole available written offer of employment provided include the required notice. (5.6) The Commission does not have written procedures for issuing notices to prospective employees.			

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6.0	NOTICES TO NEW SUPERVISORS			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	The agency must provide each employee upon initial appointment to a supervisory position with: See 5 C.F.R. § 2638.30	06.		
6.1	• Contact information for the agency's ethics office.		\boxtimes	
6.2	• The text of 5 C.F.R. § 2638.103.		\boxtimes	
6.3	• A copy of, a hyperlink to, or the address of a Web site containing the Principles of Ethical Conduct.			
6.4	Other information the DAEO deems necessary.		\boxtimes	
6.5	The agency has established written procedures for supervisory ethics notices. See 5 C.F.R. § 2638.306(d).			
6.6	The agency's written procedures are reviewed by the DAEO each year. See 5 C.F.R. § 2638.306(d).			
6.7	The agency can demonstrate that there is an effective process for ensuring that new supervisors receive the required information within one year of appointment. See 5 C.F.R. § 2638.306(b).		\boxtimes	
	COMMENTS			
	(6.1-6.7) The Commission does not have written procedures for issuing notices to new supervisors. The DAEO and AD agency employees and the DAEO, as Administrative Director, is the hiring official and the only supervisor.	AEO ar	e the on	ly
7.0	INITIAL ETHICS TRAINING			
	COMPLIANCE DECLIDEMENTS	Voc	No	NI/A

7.0	INITIAL ETHICS TRAINING			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	Each new employee of the agency subject to the Standards of Conduct must complete initial ethics training. See 5 C.F.R. § 2638.304.			
7.1	The training presentation(s) addressed concepts related to conflicts of interest, impartiality, misuse of position and gifts. See 5 C.F.R. § 2638.304(e)(1).		\boxtimes	
7.2	The agency provided new employees with either the following written materials or written instruction for accessing them: The summary of the Standards of Conduct distributed by the Office of Government Ethics or an equivalent summary prepared by the agency; provisions of any supplemental agency regulation that the DAEO determines to be relevant or a summary of those provisions; such other written materials as the DAEO determines should be included; instructions for contacting the agency's ethics officials. See 5 C.F.R. § 2638.304(e)(2).			
7.3	The agency has established written procedures for initial ethics training. See 5 C.F.R. § 2638.304(f).			
7.4	The agency's written procedures are reviewed by the DAEO each year. See 5 C.F.R. § 2638.304(f).		\boxtimes	
i.	DATA ANALYSIS		%	
7.5	Percentage of new employees who received initial ethics training. See 5 C.F.R. § 2638.304.		0%	
7.6	Percentage of new employees who received initial ethics training within three months of appointment. See 5 C.F.R. § 2638.304(b).		0%	
	COMMENTS			
	(7.1-7.6) The Commission did not provide documentation that would explain what subject matter was addressed during a nor was documentation available to indicate the date on which training occurred. However, the DAEO affirmed IET w ADAEO, the only employee hired in 2020. (7.3) The Commission does not have written procedures for initial ethics training.			

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	ANNUAL ETHICS TRAINING				
	COMPLIANCE REQUIREMENTS	Y	es	No	N/A
	Each calendar year, public filers, confidential filers, and certain other employees must complete ethics training which meets specified requirements. <i>See</i> 5 C.F.R. §§ 2638.307 and 2638.308.	l			
3.1	The training presentation(s) addressed concepts related to financial conflicts of interest, impartiality, misuse of position and gifts. See 5 C.F.R. §§ 2638.307(e)(1) and 2638.308(f)(1).				
3.2	The agency provided employees with either the following written materials or written instruction for accessing them. The summary of the Standards of Conduct distributed by the Office of Government Ethics or an equivalent summary prepared by the agency; provisions of any supplemental agency regulation that the DAEO determines to be relevant a summary of those provisions; such other written materials as the DAEO determines should be included; instruction for contacting the agency's ethics officials. <i>See</i> 5 C.F.R. § 2638.304(e)(2).	or [\boxtimes	
8.3	The agency's annual ethics training complies with the formatting requirements for public filers, confidential filers, at certain other employees. <i>See</i> 5 C.F.R. §§ 2638.307(d) and 2638.308(e).			\boxtimes	
8.4	The agency's program for annual ethics training complies with the tracking requirements for public filers, confidentifilers, and certain other employees. <i>See</i> 5 C.F.R. §§ 2638.307(f) and 2638.308(g).				
3.5	The agency can demonstrate it has an effective process for ensuring covered public filers, other than those whose pay is set at Level I or Level II of the Executive Schedule, complete live annual ethics training at least once every two years. See 5 C.F.R. § 2638.308(e)(2).				
	DATE ANALYSIS	Tra	Training For		nat
	DATA ANALYSIS	Liv	e	Inter	ractiv
	Percentage of public filers who completed annual ethics training before the end of the calendar year. See 5 C.F.R. § 2638.308(a).			•	
8.6	Executive Schedule Level I and Level II. See 5 C.F.R. § 2638.308(e)(1).	N/A		N/A	
3.7	Other PAS and Equivalent. See 5 C.F.R. § 2638.308(e)(2).	N/A		N/A	
3.8	• SES and Equivalent. See 5 C.F.R. § 2638.308(e)(3).	100%		N/A	
	Percentage of confidential filers and certain other employees who completed annual ethics training before the end of the calendar year. See 5 C.F.R. § 2638.307(a)(d).				
3.9	 Employees required to file an annual confidential financial disclosure report. See 5 C.F.R. § 2638.307(a)(1). 	N/A		N/A	
3.10	• Employees appointed by the President. See 5 C.F.R. § 2638.307(a)(2).	N/A		N/A	
3.11	Employees of the Executive Office of the President. See 5 C.F.R. § 2638.307(a)(2).	N/A		N/A	
3.12	Contracting officers described in 41 U.S.C. § 2101. See 5 C.F.R. § 2638.307(a)(3).	N/A		N/A	
3.13	Other employees designated by the head of the agency. See 5 C.F.R. § 2638.307(a)(4).	N/A		N/A	
	COMMENTS		•		

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9.0	ETHICS ADVICE AND COUNSELING			
	COMPLIANCE REQUIREMENT	Yes	No	N/A
9.1	Based on a sample collected by OGE, guidance provided by agency ethics officials to employees appears to be consistent with applicable laws and regulations. See 5 C.F.R. § 2638.104(c)(4).			\boxtimes
	COMMENTS			
	(9.1) No written advice or counseling was requested or provided during the period covered by the inspection.			
10.0	SPECIAL GOVERNMENT EMPLOYEES (SGE) SERVING ON ADVISORY COMMITTEES	AND	BOAI	RDS
	Confidential Financial Disclosure			
10.1	Number of SGEs serving on Advisory Committees and Boards.		21	
	DATA ANALYSIS		%	
10.2	Percentage of sampled confidential new entrant reports filed timely. See 5 C.F.R. § 2634.903(b).		N/A	
10.3	Percentage of sampled reports reviewed within 60 days of receipt but not later than the SGE's first meeting. See 5 C.F.R. § 2634.605(a).		N/A	
10.4	Percentage of sampled reports certified within 60 days of receipt. See 5 C.F.R. § 2634.605(a).		N/A	
	Ethics Training			
	COMPLIANCE REQUIREMENTS	Yes	No	N/A
	Required ethics training must be provided to each SGE. See 5 C.F.R. §§ 2638.304 and 2638.307.			
10.5	The training presentation(s) addressed concepts related to conflicts of interest, impartiality, misuse of position and gifts. See 5 C.F.R. § 2638.304(e)(1).			
10.6	The agency provided employees with either the following written materials or written instruction for accessing them: The summary of the Standards of Conduct distributed by the Office of Government Ethics or an equivalent summary prepared by the agency; provisions of any supplemental agency regulation that the DAEO determines to be relevant or a summary of those provisions; such other written materials as the DAEO determines should be included; instructions for contacting the agency's ethics officials. See 5 C.F.R. § 2638.304(e)(2).			
	DATA ANALYSIS		%	
10.7	Percentage of SGEs who received initial ethics training. See 5 C.F.R. § 2638.304.		100%	١
10.8	Percentage of SGEs who received initial ethics training timely. See 5 C.F.R. § 2638.304(b)(2).		50%	
10.9	Percentage of SGEs who received annual ethics training. See 5 C.F.R. § 2638.307(d)(2).		43%	
	COMMENTS			
	(10.2-10.4) OGE was unable to assess whether the Commission was in compliance with these requirements. The Commi advised OGE that, consistent with guidance from the Office of Management and Budget, all staff are working remotely of pandemic. The materials OGE requires in order to make its assessment are inaccessible from remote locations. The Combe required to physically enter their offices to retrieve and transmit the materials to OGE. OGE's policy during the COV prohibits asking agencies to send staff to their offices or otherwise violate social-distancing or other mitigation policies to materials. OGE will assess the Commission's compliance with these requirements when circumstances permit. (10.7, 10.8) Of the two SGEs appointed in 2020, OGE could only independently verify one received ethics training within appointment as required. (10.7-10.9) As Presidential appointees, Commission members are required to receive annual ethics training that is interacted to the control of the two sections of the control of	luring the mission ID-19 per retrieven on 90 da	he COV staff we andemi- we reque- ys of	/ID-19 yould ic ested

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	RECOM	IMENDATIONS	
#	Element	RECOMMENDATION	Compliance Due
1	(3.4)	RECOMMENDATION: Assess or waive the late filing fee for the Commission's one public filer who did not submit their 2020 report until August 10, 2020. See 5 CFR § 2634.704(a)(b) AGENCY RESPONSE: The annual report was assigned to the DAEO was 7/12/21. The report was submitted on 8/10/21; less than 30 days after the report was assigned to the DAEO by the ADAEO. In March, the DAEO informed the ADAEO that the report needed to be assigned to the DAEO so the DAEO could complete it. The late filing fee for the DAEO will be waived. The ADAEO will be reminded that reports need to be assigned to the filer in a timely manner.	
2	(3.10, 3.12, 3.13)	RECOMMENDATION: Ensure the DAEO's report is filed timely, reviewed by the Chairman timely, and submitted to OGE timely. See 5 C.F.R. § 2634.605(a) AGENCY RESPONSE: USCPAHA is committed to filing timely reports. USCPAHA kindly requests written guidance from OGE regarding the need for the Agency Head to review and submit Public Reports.	
3	(5.6, 5.7)	RECOMMENDATION: Establish and annually review written procedures for issuing notices to prospective employees. See 5 C.F.R. § 2638.303(c) AGENCY RESPONSE: USCPAHA will create written procedures for issuing notices to prospective employees. USCPAHA will request that GSACABS provide this to prospective employees. OGE COMMENT: GSACABS is the Government Services Administration support services agency for Commissions and Boards.	
4	(6.5, 6.6)	RECOMMENDATION: Establish and annually review written procedures for issuing notices to new supervisory employees. See 5 C.F.R. § 2638.306(d) AGENCY RESPONSE: USCPAHA will create written procedures for issuing notices to new supervisors. USCPAHA will request that GSACABS provide this to new supervisors.	
5	(7.3, 7.4)	RECOMMENDATION: Establish and annually review written procedures for initial ethics training. See 5 C.F.R. § 2638.304(f) AGENCY RESPONSE: USCPAHA has two federal employees, those employees also occupy the roles of DAEO and ADAEO. Upon hire, the DAEO and/or ADAEO participate in OGE managed training for new DAEO/ADAEOs. The training for these positions is much more intensive than what a non-DAEO/ADAEO would receive. USCPAHA provided confirmation that the newly hired ADAEO participated in DAEO/ADAEO training. USCPAHA made an assumption that attending an OGE developed and led ethics training as part of new employee on-boarding would successfully meet this requirement. USCPAHA will create guidance in their Admin Manual related to ethics training at onboarding which will include written materials and procedures for initial ethics training and will be reviewed by the DAEO/ADAEO each year.	

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Period Covered by Review: January 1, 2020 through August 15, 2021



<u>RECOMMENDATION</u>: Ensure annual ethics training complies with the formatting requirements for public filers, confidential filers, and certain other employees. *See* 5 C.F.R. § 2638.307(d)

AGENCY RESPONSE: USCPAHA will review 5 C.F.R. § 2638.307(d) and will ensure that the annual ethics training complies with the requirements.

- a. Public filers will receive interactive training. As USCPAHA has only one public filer and this person is the Agency DAEO, interactive training will consist of OGE led and managed trainings.
- b. Other employees as designated by the Agency Head consist of the second USCPAHA employee, who is also the ADAEO. The ADAEO will participate in OGE led and managed trainings each year.
- c. Confidential filers at USCPAHA are Special Government Employees who are expected to work no more than 60 days per calendar year, excluding the Chair of the Commission, and as such, the only requirement is to provide written materials to this group of employees (per 5 C.F.R. § 2638.307(d)).
- d. The Chair of the Commission is a confidential filer and a Special Government Employee, yet works more than 60 days per calendar year. The Chair of the Commission will receive written materials as well as interactive training.

OGE COMMENTS

(10.9)

6

OGE will provide the guidance necessary to bring the Commission's ethics program into compliance with applicable requirements.